

# **Proposed Amended Rule 1148.1**Oil and Gas Production Wells

Public Workshop

SCAQMD Headquarters - Auditorium

April 16, 2015

## **Purpose of Amendment**

- Enforceable mechanisms to reduce odor nuisance potential
- Enhanced communication
  - Facility impacts, activities and corrective actions
  - Recognition of ongoing efforts
- Preventative and pro-active rather than reactive measures
- Promote clarity, consistency and enforceability



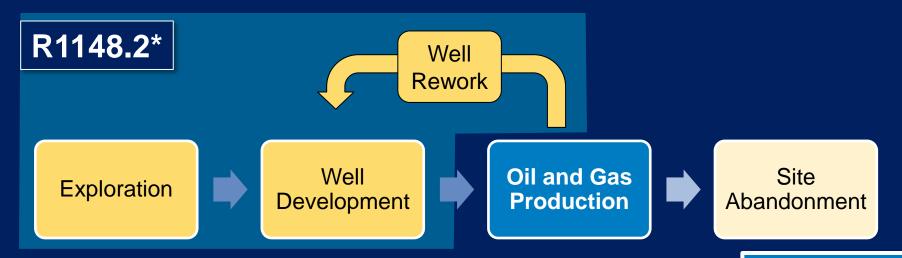




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## Background

### Oil and Gas Production Facilities – Rule 1148.1 Scope



- \* Applies to operations within 1,500 feet (323 meters) of a sensitive receptor
- \*\* More stringent requirements for facilities within 100 meters of a sensitive receptor

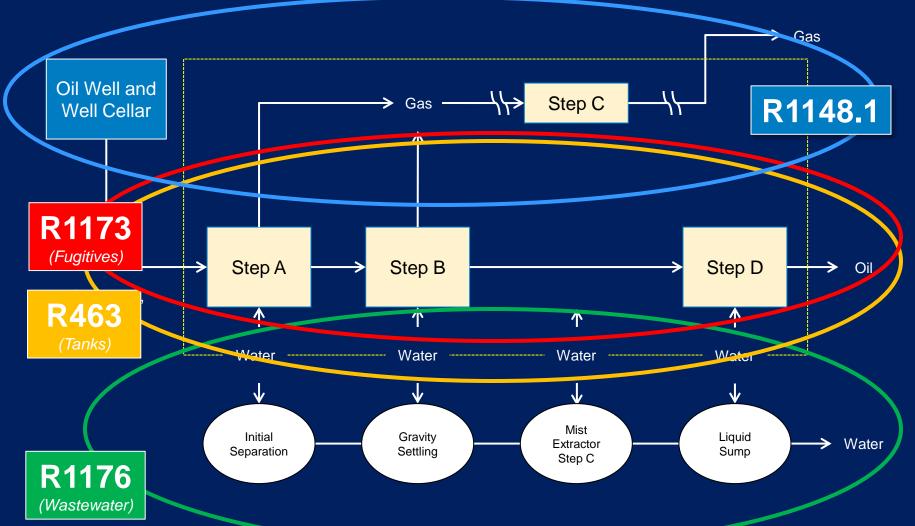
- Well Operation and R1148.1\*\*
   Maintenance
- Oil and Gas Treatment
- Oil Storage and Sales
- Leak Detection and Repair
- Odor Mitigation



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## **Background**

### Oil and Gas Production Facilities - Schematic







### (a) Purpose, (b) Applicability

### **Purpose**

Update to include broadening of scope to address public nuisance

### **Applicability**

Clarify that oil and gas production facilities are also subject to other SCAQMD rules





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## Proposed Amendment (c) Definitions

#### Confirmed Odor Event

- Three independent complainants
- SCAQMD inspector verification
- Sensitive Receptor

Harmonize with R1148.2 definition

Specific Cause Analysis

Facility process to investigate cause of confirmed odor event and identify corrective actions

- Include definitions from cross-over rules
  - Rule 1173
    - Component
    - Heavy Liquid
    - Leak
    - Light Liquid
    - Organic Liquid
  - Rule 1176Wastewater
- Other definitions for clarity
  - Water Injection Well
  - Workover Rig



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### (d) Requirements

Paragraph	Proposed New Requirement	Effective Date
(d)(10)	Utilize rubber grommet to ensure dry drill piping removal during maintenance involving workover rigs	30 days after adoption
(d)(11)	Use centrally located monitoring systems or control centers	180 days after adoption
(d)(12)	Post instructions for logging odor complaint with SCAQMD, and facility identification information (name and contact number)	30 days after adoption



### (e) Operator Inspection Requirements

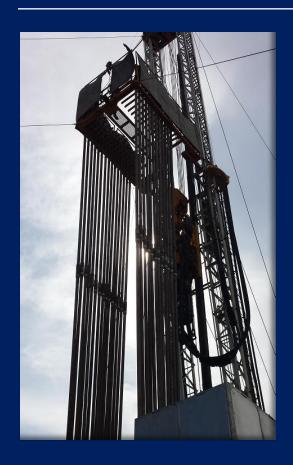
Require daily inspection of any stuffing box or produced gas handling and control equipment located within 1,500 feet rather than 100 meters of a sensitive receptor





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### (f) Odor Mitigation Requirements



- Specific Cause Analysis
- Odor Mitigation Plan Elements
- Odor Mitigation Plan Requirements



# Odor Mitigation Requirements Specific Cause Analysis

- Required for each Confirmed Odor Event (≥ 3 Complaints)
- Specific Cause Analysis report to be submitted within 30 calendar days following receipt of written notification
- Specific Cause Analysis report to include:
  - Equipment or activity involved
  - Associated regulatory requirements
  - Identification of associated facility procedures or plans, including:
    - Standard operating procedures
    - Emergency or leak prevention plans
    - Spill prevention plans
    - Preventative maintenance scheduling
  - Identified corrective actions and any associated updates to facility procedures or plans
- Certified by Responsible Party that all information is true and correct



# Odor Mitigation Requirements Odor Mitigation Plan

### Odor Mitigation Plan Elements

- Equipment with odor potential and associated procedures, including repair and maintenance scheduling
- Other activities with emission or odor potential and associated odor management procedures

### Odor Mitigation Plan Measures

- Odor surveillance or equivalent odor monitoring equipment
- Use of alternative fueled or electric powered workover rigs
- Enclosure or tarping of removed piping and drill rods
- Reduced repair times for leaking components
- Any corrective action from a Specific Cause Analysis report previously submitted by the facility



(g) Recordkeeping

Additional language for clarity and consistency, including records associated with repair and maintenance and required clean-out scheduling





### (h) Test Methods



- Add test methods associated with leak detection and repair
- Administrative changes for consistency



### (i) Exemptions

- Refine exemption previously identified for consistency with company safety manual or policy
- Administrative edits for consistency and section renumbering





#### **Additional Considerations**

- Clarify that specific cause analysis and associated reports should be for the confirmed odor event that triggered the action
- Clarify that the current exemption related to safe practices also applies to measures contained within an approved odor mitigation plan
- Maintain the current exemption for low producing oil and gas wells (≤ 1 bbl/day oil; ≤ 200 cu. ft./day gas) providing the well is not located within 100 meters of a sensitive receptor



## **Key Issues - Community Communication and Transparency**

#### **Community Perception**

- Facilities are not adequately controlled or monitored
- Any odor is:
  - An indicator of non-compliance
  - Probably unhealthy
  - An actionable event
- Agencies should not rely on complaints to drive action
- All facilities represent a nuisance threat and require preventive measures

#### <u>Assessment</u>

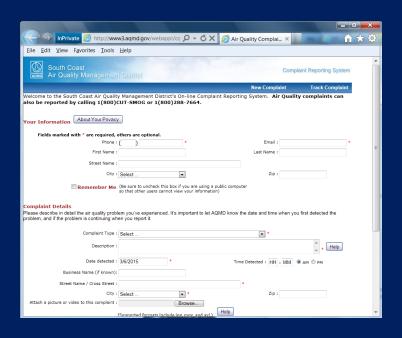
- Facility production activities are largely controlled and monitored
- Some activities not specifically covered by existing standards may pose a nuisance potential
  - Repair and Maintenance
  - Breakdown/Process Upset
  - Rule 1148.2 Activities
- Most odor events are attributable to procedural deficiencies in implementing existing standards, not in the standards themselves

The Amendment Seeks to Bridge the Perception Gap Through Improved Communication and Transparency and Through Integration of Best Practices



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## **Community Notification**



- Add mechanism through Board Resolution to communicate confirmed odor events on the SCAQMD web page or another method
- Utilize communication mechanism to address perception gap

Proposed Board Resolution Item to Support Development of Web Page and other Communication Mechanisms



# **Key Issues – Regulated Facilities Priority and Feasibility**

#### **Industry Perception**

- Complaints are:
  - Typically Incidental to normal operations
  - Primarily related to non-odor issues such as noise or aesthetics
  - Addressed through R1173 if odor related
- Most facilities do not represent a nuisance potential
- Additional monitoring or controls may not be technically feasible or cost effective

#### <u>Assessment</u>

- Public nuisance complaints must overcome a high hurdle to drive action
- Confirmed odor events may not be public nuisances but can represent nuisance potential
- Facilities with nuisance potential should continually improve operations through implementation of best practices

The Amendment Seeks to Bridge the Perception Gap Through Improved Communication and Transparency and Through Integration of Best Practices



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## **Rule Development Milestones**

Milestone	Date	
Working Group #1 (24th Street Elementary School)	November 13, 2014	
Working Group #2 (Denker Recreation Center)	January 15, 2015	
Stationary Source Committee	February 20, 2015	
Working Group #3 (Montebello City Council Chambers)	March 26, 2015	
Public Workshop	April 16, 2015	
Stationary Source Committee	April 17, 2015	
Set Hearing	May 1, 2015	
Public Hearing	June 5, 2015	

